

Message Text

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PAGE 01 STATE 023420

12

ORIGIN IO-10

INFO OCT-01 EUR-12 NEA-09 ISO-00 EB-07 DOTE-00 FAA-00

SCCT-01 AF-06 ARA-06 EA-06 RSC-01 L-02 CAB-02 CIAE-00

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----- 121405

R 010028Z PEB 75

FM SECSTATE WASHDC

TO AMEMBASSY TEL AVIV

INFO AMCONSUL MONTREAL

USMISSION USUN NEW YORK

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E.O. 11652:N/A

TAGS: PORG, ICAO, EAIR

SUBJECT: ISRAELI INITIATIVE IN ICAO

REF: (A) STATE 18032, (B) STATE 18033, (C) STATE 20258,

(D) MONTREAL 184, (C) TEL AVIV 663

1. IO ASSISTANT SECRETARY BUFFUM USED OCCASION OF CALL BY ISRAELI EMBASSY MINISTER SHALEV ON ANOTHER MATTER TO REVIEW WITH HIM CONCERN WE HAVE WITH STEPS ISRAEL APPEARS TO BE TAKING TO FOLLOW UP ITS INITIATIVE IN ICAO. BUFFUM SAID HE WISHED TO SPEAK CANDIDLY BECAUSE U.S. AND ISRAEL SHARE INTEREST IN HAVING ICAO INSTITUTE MORE EFFECTIVE MEASURES FOR COUNTERING UNLAWFUL INTERFERENCE WITH AVIATION, AND NEITHER WOULD WISH TO LOSE UNIQUE OPPORTUNITY

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PAGE 02 STATE 023420

WHICH NOW APPEARS TO HAVE SHAPED UP FOR GIVING FRESH IMPETUS TO THE WORK IN ICAO. OBSERVING THAT WE APPRECIATED HAVING BEEN FURNISHED WITH TEXT OF PAPER ISRAEL SUBMITTED TO ICAO JANUARY 29, BUFFUM NOTED IT WOULD HAVE BEEN HELPFUL IF WE COULD HAVE DISCUSSED IT BEFOREHAND, ESPECIALLY PROBLEMS WE SEE IN IT. SHALEV SAID THAT HE HAD SUGGESTED PRIOR CONSULTATION ON PAPER, BUT EXPLAINED PRESSURE OF TIME PROBABLY WAS OVERRIDING CONSIDERATION AS ISRAEL ANXIOUS TO ASSURE ISSUE TAKEN UP AT BEGINNING OF ICAO COUNCIL SESSION.

2. BUFFUM EMPHASIZED THAT U.S. HOPES ICAO CAN PROCEED IN WORKMANLIKE WAY ON UNLAWFUL INTERFERENCE PROBLEM, INSULATED

FROM POLITICIZATION, BECAUSE WE FEEL THERE IS OPPORTUNITY NOW TO GET FIRM ACTION. INITIAL REACTION WE HAVE TO ISRAELI PAPER IS DANGER WE SEE WITH POLITICAL CONTENT OF INTRODUCTORY SECTION AND PROBLEM WE SEE WITH SOME SPECIFIC PROPOSALS WHICH APPEAR TO LIE BEYOND PURVIEW OF ICAO.

3. AS U.S. OBJECTIVE IS TO OBTAIN BRIEF COUNCIL TREATMENT RESULTING IN DECISION TO HAVE PROPER TECHNICAL BODY, COMMITTEE ON UNLAWFUL INTERFERENCE, ACCELERATE WORK IMMEDIATELY ON DEVELOPMENT OF STRICTER PREVENTIVE MEASURES, BUFFUM NOTED WITH CONCERN REPORT (REF D) THAT ISRAEL MAY PLAN TO SEND SIZEABLE DELEGATION TO COUNCIL MEETING HEADED BY TWO AMBASSADORS. HE SAID WE FORSEE PRESENCE OF SUCH HIGH POWERED ISRAELI DELEGATION MIGHT HAVE VERY NEGATIVE EFFECT ON THREE ARAB MEMBERS OF COUNCIL AND OTHER COUNCIL MEMBERS SUSCEPTIBLE TO THEIR VIEWS. SHALEV ACKNOWLEDGED THAT ISRAELI AMBASSADOR IN OTTOWA IS INFORMING HIMSELF ABOUT ICAO INITIATIVE, BUT PROFESSED TO HAVE NO DETAILS ON ISRAELI PLANS WITH RESPECT TO DELEGATION. BUFFUM EMPHASIZED THAT U.S. CONCERN ON THIS SCORE RELATES TO OUR DESIRE TO HAVE PROBLEM TREATED IN ICAO PURELY AS TECHNICAL MATTER ON WHICH WE VERY MUCH WISH TO BRING ARAB MEMBERS ALONG. WE FEAR RISKING THIS IF ARAB COUNCIL MEMBERS REACT NEGATIVELY IN FACE OF WHAT MAY APPEAR TO THEM TO BE ISRAELI ATTACK. HE STRONGLY SUGGESTED, THEREFORE, THAT ISRAEL LOWER LEVEL LIMITED OFFICIAL USE

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PAGE 03 STATE 023420

OF ITS APPROACH TO ICAO, AND GUARD AGAINST DRAMATIZING ISRAELI PRESENTATION BEFORE COUNCIL.

4. IN SUM, BUFFUM IMPRESSED UPON SHALEV THAT U.S. BELIEVE INITIATIVE NEEDS TO BE HANDLED ONROUTTNE BASIS TO SUCCEED TO EXTENT WE WISH IT TO. SHALEV AGREED TO CONVEY OUR VIEWS TO ISRAELI AUTHORITIES. KISSINGER

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*** Current Classification *** LIMITED OFFICIAL USE

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